



# Gallatin County DUI Task Force Plan July 1, 2010 thru June 30<sup>th</sup>, 2011

## **Submitted to the**

State Highway Traffic Safety Bureau  
Montana Department of Transportation  
2550 Prospect Avenue  
Helena MT 59620-1001

## **prepared by**

Jenna Caplette, Coordinator  
Gallatin County DUI Task Force  
104 E Main, Ste 313  
Bozeman, Mt. 59715  
406.585.1492

---

Joe Skinner, Chairman, Gallatin County Commission

---

## TABLE OF CONTENTS

	<b><u>Page</u></b>
<b>Program Goals &amp; Administration.....</b>	<b>2</b>
<b>Introduction.....</b>	<b>3</b>
<b>State/County Overview.....</b>	<b>4</b>
<b>2011 Interim Plan .....</b>	<b>6</b>
<b>Membership List.....</b>	<b>9</b>
<b>Meeting Schedule.....</b>	<b>9</b>
<b>Draft Budget.....</b>	<b>10</b>

## Gallatin County DUI Task Force Plan July 1, 2010 thru June 30<sup>th</sup>, 2011

### Goal:

The Gallatin County DUI Task Force represents a diverse cross-section of the community including citizens, law enforcement, prosecuting attorneys, health professionals, prevention and treatment specialists, and others appointed by the Gallatin County Commissioners with the mission of promoting a healthier and safer environment for county residents by reducing the number of alcohol-related traffic crashes through public education, awareness, legislative, enforcement and collaborative strategies.

In fiscal 2010 the Task Force will advocate for increased enforcement efforts. It will support effective adjudication of DUI, the maintenance of a DUI conviction rate of 90% or more, and focus on deterring first offense DUI offenders from re-offending. The goal is to reduce the incidence of drinking and driving in Gallatin County, and the number of DUI-related injuries and fatalities.

### Performance Measures:

The Gallatin County DUI Plan includes benchmarks for measuring performance.

### Evaluation:

Outcomes to the strategies described in this plan will be reported on at meetings and monitored quarterly. The Gallatin County DUI Task Force presents its program evaluation/report to the county commission and the state in the fall of each year for the preceding fiscal year.

### Program Administration/Coordination:

The budget for this plan supports a part-time (80 to 86 hours a month) coordinator to coordinate planning for and administration of this program, and to interface with and advise the Task Force in its work.

In order to maximize the county's resources for traffic safety, the Gallatin County DUI Task Force Coordinator will continue as an active partner in the community system (consisting of government policy makers, school and university officials, prevention and enforcement professionals, parents and other concerned citizens) focusing on alcohol-related concerns with an emphasis on coordination and collaboration.

### Budget:

The Gallatin County DUI Task Force receives funds from 50% of driver license reinstatement fees collected in Gallatin County pursuant to MCA § 62-1-107 and 108. The funds are generated by individuals convicted of DUI and other traffic violations who, effective October 1, 2003, pay a \$200 reinstatement fee to the State to get their license back. One half of the fees are deposited in the State's General Fund and the other half is disbursed on a quarterly basis, beginning January 1, 2004, to Task Forces throughout the State. The proposed budget for FY 10 as presented to the County Commission as presented to the County Commission is page 11.

## **Gallatin County DUI Plan July 1, 2009 thru June 30, 2010**

### **Problem: State Overview**

Montana is the fourth largest state in the nation, with 147,042.40 square miles. In 2008, it was estimated to have a population of 967,440. Over 90 percent of Montana's roadway capacity is in jurisdictions that are designated as rural.

Montana continues to have a problem with motor vehicle crashes in which driver impairment is a factor. Data from 2008 shows that four out of ten fatal crashes (40.4%) were alcohol related. About one in ten reported traffic crashes in 2008 were alcohol/drug-related (10.5%). About one in five (19.4%) reported injuries resulted from alcohol/drug related motor vehicle crashes (2008 data). This is the highest percentage since 1994. Montana has one of the highest alcohol-fatality rates in the nation.

The current \*alcohol-related fatality rate (as reported by NHTSA for 2007) for the nation is 0.51 and for Montana the rate is 1.10. Economic loss from driver impairment crashes was over \$178 million during 2007 (2008 data currently unavailable).

*\* Alcohol-related means a fatal crash that involves a driver with a blood alcohol concentration (BAC) of .01 or greater is considered an alcohol-related crash. Non-fatal crashes are determined to be alcohol- or drug-related by the officer at the scene based on observation of evidence at the crash scene (e.g. open containers, drug paraphernalia) and implementation of standard field sobriety testing (SFST) protocols.*

Results of a study conducted by the University of Montana's Bureau of Business and Economic Research, released in 2009, show that alcohol abuse costs the state's economy more than half a billion dollars per year in medical costs, lost wages and productivity and other public and private spending. Of that number, \$49.1 million was spent on "extra police, judges and prison cells needed to protect citizens and enforce the laws

For the next few years, Montana will have an above average number of teen and young adult drivers, the highest risk group for traffic safety. Twenty-one to 24 year olds have the highest rate of alcohol-related crashes (based on 2007 crash data), with the group between 18 and 20 a very close second. Also in 2007, 43.8 percent of alcohol-related fatalities the drivers were under 21. Note that not all drivers involved in alcohol crashes were drinking. While most alcohol crashes are single car crashes, when there are multiple vehicles involved, some of the drivers may not have been drinking.

Alcohol and drug-related crashes tend to result in more severe injuries (incapacitating or fatal) than do crashes with no chemical impairment.

In 2008 (the last year for which data has been finalized), the county with the most severe crashes was Missoula with 169. Flathead County was a close second with 164. Yellowstone County followed with 106 and then Gallatin County with 76.

## **Problem: Overview of Gallatin County**

Gallatin County is the 3<sup>rd</sup> largest county in Montana, with about 90,000 residents, an increase of about 9,000 since 2005. It continues to grow quickly. In 2008, it had an alcohol-related crash rate of 9.9% of all traffic crashes, slightly lower than the state average of 10.4%. Third in size, Gallatin County ranked 4<sup>th</sup> in the state for alcohol-related crashes.

The number of alcohol-related traffic deaths for the calendar year 2008 was 3 out of 13, or about 25%, quite low compared to the past five years. In 2007 the total was 10 out of 14 or 71% and 8 out of 22 in 2006, or about 36%.

Arrests in Gallatin County show consistent growth. The total arrests for calendar 2009 for Gallatin County were about 1159. In 2008 they were 1050, up from 986 in 2007. The largest community in Gallatin County, Bozeman is home to Montana State University. The Bozeman Police Department makes the majority of county DUI arrests and continues to be responsible for most of the increase in arrests – from 384 in 2007 to 599 in 2009. Belgrade has also contributed to the increase in arrests, going from 43 in 2008 to 82 in 2009.

The Gallatin County Sheriff's office made 198 arrests, continuing the downtrend since the five year high of 220 arrests made in 2006.

When drivers in Gallatin County perceive a greater risk of arrest for DUI, and respond to the risk of injury or death by choosing not to drink and drive, crash and fatality rates should decrease.

Youth DUI is perceived as being prevalent in Gallatin County. In 2009, 16% of ACT class participants seen by Alcohol and Drug Services of Gallatin County were MSU students, a strong reduction from 21% in 2006. There is no data for 2007/2008.

Felony DUI is perceived by the community as common, in part because it generates the most media coverage. It accounted for 4.6% of all DUI arrests in 2008 and 3.4% in 2007 according to a report created by the Bozeman Police Department for a local TV station's DUI story. First offense DUIs account for the vast majority of arrests in this category.

Gallatin County's goals for fiscal 2011 as set by the county commission continue to name public health, safety and welfare as a high priority. The county is currently constructing a new detention facility. There will be ongoing conversations about how DUI offenders will be handled when the Detention Center is complete, including whether more will be arrested rather than cited and released. Every year, some offenders are re-arrested the same night after their "cite and release". It is critically important to establish sanctions for DUI which create a deterrent to re-offending.

For Fiscal 2011, consistent with its legislative mandate to prevent DUI and reduce alcohol-related traffic incidents, and with the goals of Gallatin County, the DUI Task Force will continue to:

- 1) Support increased, focused, effective DUI enforcement with swift implementation of appropriate sanctions.
- 2) Provide a collaborative environment where solutions to DUI can be addressed. Improve communication/collaboration of professionals in the field and with citizens.
- 3) Promote education and awareness around the issue of alcohol and drug-related DUI to local politicians, decision makers, elected officials, to Task Force members themselves, and to the citizens of Gallatin County.

## **Plan:**

### **Goal 1:**

**Over the course of Fiscal 2011 strengthen the Task Force itself.**

#### **Objective:**

1-1) Restructure the Task Force according to best practices for boards. Re-strategize goals and priorities.

- As approved in fiscal 2010 by the Task Force, hire a professional to facilitate a strategic planning process resulting in refocused goals and priorities for the Task Force's work by interviewing all members of the Task Force; holding strategic planning meetings; and creating a new plan based on that process.
- Take the plan prepared by the facilitation process and work through it using the strategic planning model presented at the April 2010 state annual DUI Task Force meeting. Submit completed plan and budget for approval by November 1<sup>st</sup>.
- After the creation of a new plan and a budget based on that plan, work with a qualified mentor.
  - Research and implement board best practices
    - Clarify board size and make-up, term of service and responsibilities.
      - Create priorities for the types of members needed to round out the Task Force's membership and a plan for recruitment
      - Create Task Force and officer job descriptions
      - Create a training manual for Task Force members
      - Create appropriate governance committees such as executive, strategic planning and/or finance committee
      - Create advisory boards as consistent with plan as well as guidelines for those boards
  - Revise coordinator job description
  - Create annual governance calendar
  - Update/revise the Task Force bylaws to be consistent with changes prioritized in the strategic planning process and as recommended by the county to be consistent with fiscal and personnel policies.
  - Other planning/restructuring as appropriate and agreed on by the Task Force

1-2) The coordinator and Task Force members will seek training in Board management and attend as possible.

- Mediation training for the coordinator
- Classes/workshops available locally, with the Montana Department of Traffic Safety, and through the Montana Non-profit association, including their annual conference, among others.
- One non-profit board meeting bi-monthly and 3 other Task Force meetings
- Appropriate conferences, such as the annual Life Savers conference

1-3) The Task Force Coordinator remains actively involved in the public dialog about aspects of the criminal justice system impacting effective DUI enforcement through participation in and presentations to groups like Gallatin County's Criminal Justice Advisory Council and Bozeman's Community Alcohol Coalition.

### **Goal 2:**

**Promote a coordinated effort to prevent and reduce alcohol-related traffic crashes in Gallatin County.**

- 2-1) Fund and promote consistent identification and arrest of DUI drivers by law enforcement
- Multi-jurisdictional DUI saturation patrols and safety check points
    - NPS safety check points on US Highway 191, March thru June if proposed and as approved
  - MHP overtime patrols as funded in conjunction with the State Highway Traffic Safety office.
- 2-2) Fund training, equipment purchases and other law enforcement/criminal justice mini-grants as consistent with DUI Task Force legislative mandate and final Fiscal 2011 budget/plan.
- 2-3) Address the issue of DUI offender recidivism with the goal of reducing it.
- Support the new ACT class curriculum as appropriate.
  - The coordinator or other DUI Task Force representative participates in the Criminal Justice Coordinating Council Recidivism Committee.
- 2-4) Continue to provide support for appropriate alternative ride and designated driver programs, including but not limited to: Late Night Streamline and Operation Topsy Tow (holidays).
- 2-5) The Task Force is involved in changing DUI-related policy at the local and state level, to include monitoring/providing educational advocacy to
- The Law and Justice Interim Legislative Committee
  - 2011 Legislative session
  - Montana Common Sense Coalition
  - The Montana DUI Task Force Consortium
- 2-6) Work to deter underage drinking and driving behavior.
- Fund Compliance checks as agreed on in the supplemental funding contract with Montana Highway Traffic Safety.
  - A Task Force member teaches monthly Responsible Alcohol Sales & Service Trainings as part of his position at Alcohol and Drug Services.
  - Collaborate with MSU Health Promotions, ASMSU, and the Adolescent Resource Center.
  - Continue to supply key chains with a DUI traffic safety-related message and DUI-cost cards to the Department of Motor Vehicles
  - Educate the membership, local elected officials, and members of the Criminal Justice System about evidence-based projects that may seem unrelated to underage DUI but that in fact directly impact and reduce DUI behavior in order to develop other appropriate projects
  - Requesting the MHP MIDAC for MSU sporting events
- 2-7) Other projects as appropriate to support this goal that come up in the course of the year. These could include:
- Bar checks looking for over-service
  - Support SFST recertification and ARIDE training for law enforcement
  - Support training for law enforcement and prosecution through collaboration with Montana's Traffic Safety Resource Prosecutor

### **Goal 3:**

#### **Public Information and Education relating to the risks of driving under the influence of alcohol and other drugs.**

3-1) The Task Force continues to serve as a source for data about DUI in Gallatin County as required by MCA 61-2-106. Data is made available to the public on the Task Force website and utilized in guest columns/editorials.

- 2003 thru 2009 April/May comparison complete by October 2010.
- Annual stats for 2010 complete by March 2011

3-2) The coordinator and Task Force members work to increase their knowledge of DUI issues and evidence-based solutions.

- Attend appropriate trainings/conferences
- Continued focus on providing educational forums either as part of or as events separate from the Task Force meetings to begin in autumn 2010.
  - Invite media; criminal justice professionals and elected officials; as well as interested community members.

3-3) Sponsor, publicize and promote the 8th Annual Swimming Upstream Awards, honoring community members who work to change how the community “shows up” around alcohol misuse – Between \$750 and \$1000, depending on the cost of a new venue and promotion.

3-4) As organized by the PI&E Advisory Group, Task Force members make monthly DUI-related presentations to various Gallatin County city commissions, the county commission, policy makers and/or other public venues and community groups and/or contribute letters to the editor to local print media.

3-5) The Task Force works WITH community members to seek opportunities to positively and powerfully influence attitudes and perceptions.

- Includes appreciation “treats” for local law enforcement during the holiday season and during safety checks, as possible, by directly providing those or finding other donors, including MADD.
- Encourage policy makers and citizen members to participate in ride-alongs with county law enforcement agencies.
- Support the implementation of alcohol screening, brief intervention, and referral to treatment (SBIRT) protocols at local health clinics and other appropriate settings.

3-6) The Task Force coordinator maintains an information-rich website and the Task Force presence on Twitter.

3-7) The Task Force implements Public Information & Education Campaigns

- Summer campaign: July/August 2010, up to \$1000
  - Coordinate with Madison county for placement of four more DUI, You can't afford it signs, to be provided by Gallatin County
  - Coordinate for education at Four Corners convenience store outlets where citizens may make alcohol purchases
- Back to school/home-coming campaigns: August/September 2010: \$1500
- Holiday campaign 2010: \$3500 to \$4000
  - Begin in October to include Halloween
- Other campaigns as finalized after strategic planning process may include:
  - Super bowl pizza toppers; beer six-pack labels; and subway sandwich prevention messages – little to no cost
  - Advertise in the program for the MSU Pow-wow -- \$250
  - Spring Campaign: \$1500 to \$2000 for keggers, proms, and graduations
  - Publication of local arrest and crash data, compliance check results, DUI arrest, etc. to increase awareness of the issues. Follow-up with media to generate interest in the issues and subsequent newspaper articles, radio and TV coverage
  - Promote increased RASS training among establishments in Gallatin County
- Other marketing as appropriate in response to new ideas or opportunities as recommended by the PI&E Committee



## **Task Force Members**

Aaron Baczuk, Three Forks PD  
Bob Larson, Citizen Volunteer  
Bryan Moen, Bozeman PD  
Cherie Lofton, MHP CHAIR  
Dave Keen, Belgrade PD  
Dennis Farnham, Citizen Member  
Dennis Hengel, Manhattan PD  
Eric Browne, ASMSU Representative  
Force Tolar, Sheriff's Office  
Gordon Berger, West Yellowstone PD  
Jason Karls, ADSGC  
Jeremy Ewan, MSU PD  
Katherine McLaughlin, Citizen Member SECRETARY  
Mark Allen Carpenter, Citizen Volunteer  
Scott Lanzon, County Attorney's Office  
Shanda Smith, Gallatin City-County Health Department  
Stephen Scott, Citizen Volunteer  
Susan Wordal, City Prosecutor  
Terry Dutro, Citizen Volunteer

The fiscal 2011 slate of officers will not be elected until the completion of the strategic planning process if agreed on by the Task Force or an interim slate will be selected.

## **Meetings**

As per current bylaws, the Gallatin County DUI Task Force meets the 3<sup>rd</sup> Wednesday of the month, eleven months of the year. It's possible the Task Force would opt to meet less often as a full group.

Meeting notices are submitted to the Bozeman Daily Chronicle. Dates and times are easily accessible on the county website: [http://www.gallatin.mt.gov/Public\\_Documents/gallatincomt\\_duical/?formid=158](http://www.gallatin.mt.gov/Public_Documents/gallatincomt_duical/?formid=158)

## ***Proposed Budget – see attached sheet for detail***

<b><u>Budget Item</u></b>	<b><u>2010 Budget</u></b>	<b><u>2011 Suggested</u></b>
<b>Salaries/Wages</b>	\$22,508	\$22,935
<b>Operating Supplies</b>		
Software		
 Food (mtgs, events)	\$400	\$650
Postage	\$200	\$100
Internet Services	\$325	\$325
 Office Supplies	\$800	\$900

Printing & Duplicating	\$600	\$700
Subscriptions & Dues	\$225	\$300
Advertising	\$6,500	\$7,500
Telephone	\$700	\$700
Cell Phone	\$240	\$240
Professional Services	\$300	\$2,000
Repair & Maintenance	\$50	\$50
Office Equipment	\$300	\$300
Travel	\$2,500	\$2,500
Training	\$800	\$800
Contracted Services	\$8,200	\$6,000
Liability Insurance	\$665	\$620
Rent	\$2,250	\$2,750
Admin Fixed Costs	\$2,511	\$2,511
Service Charges		
Other grants	\$15,091	\$20,000
<u>Total operations</u>		\$71,881

Capital Reserves	\$53,000	\$46,300
Total Operations	\$118,207	\$118,207
Projected Income	\$57,600	\$60,000
Sublease State		\$1050
		\$58,050

Note: The DUI Task Force has applied for supplemental funding from the Montana Department of Transportation – State Highway Traffic Safety Office and that contract is in the county grants department at this time. Upon approval, the \$13000 grant will fund overtime patrols, compliance checks and law enforcement equipment purchases.